

Exhibit 12

Federal Climate Change Legislation

Lorraine Howerton, Baker Botts LLP, "Federal Legislation: What's on the Horizon?" PowerPoint Presentation at Carbon and Climate Change Seminar (April 24, 2008).



Federal Legislation: What's on the Horizon?

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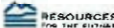
Presentation Discussion Areas

- Proposed climate change legislation
- Climate Security Act
 - Sectors covered
 - Points of regulation
 - Allocation methodologies
 - Domestic and international offsets
 - Early reduction credits
 - Carbon capture and storage
 - Use of auction proceeds

Current Climate Change Legislation

Summary of Market-Based Climate Change Bills Introduced in the 110th Congress
Draft as of January 11, 2008 (See companion figure for target levels.)

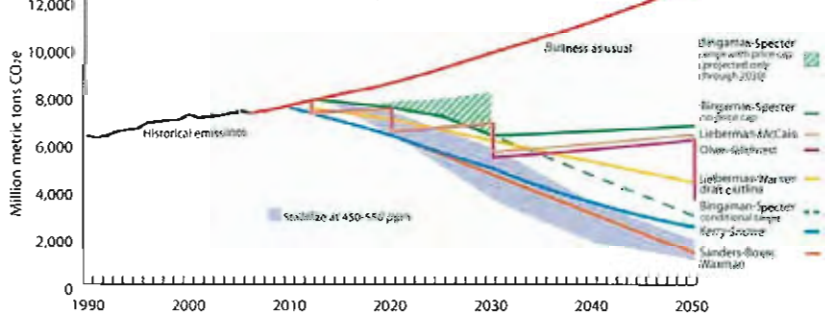
Who's Regulated	Allowance Allocation	Price Stability	Offsets	Technology	Competitiveness
Lieberman-Warner (S. 2704) Economy-wide cap and process emissions at smelters; oil refiners, NO processors, and sulfur processors; and fugate emissions from power producers and incinerators. (Covers 80% of US GHG emissions covered by NRC producers and incinerators have a separate cap.)	33% free to industry (including electric generators), with phase out; 11% to energy customers; 20.7% auctioned (gradually increased to 49.3%) to fund technology deployment, transition assistance, and adaptation; 3% set aside for CCS and sequestration; 13.3% to states; 5% for early action.	"Climate fix" with decision to increase use of borrowing and offsets and temporarily expand cap. Borrowing: up to 15% of allowances, for no more than 5 years.	Up to 15% of obligation can be met with domestic sequestration, and another 15% through international allowances and credits.	Technology deployment incentives for zero- and low-carbon production, advanced coal, cellular biomass, and advanced vehicles (32% of auction revenues).	Dual, energy-intensive imports from countries who comparable policy require permits after 2020.
Brookman-Specter (S. 1746) Economy-wide cap (total and some industrial emissions at smelters; oil refiners, NO processors, and oil of NO processors; and fugate emissions from power producers and incinerators. (About 80% of emissions covered).)	53% free to industry (with phase out); 24% auctioned to support R&D; transition assistance, adaptation; 14% set aside for CCS and sequestration; 9% to states.	\$12/metric ton CO ₂ safety valve, rising at 5% per year above inflation.	Unlimited domestic offsets including methane and SF ₆ . Limits on international offsets (10% of cap) and domestic agricultural offsets (5% of cap).	Detailed technology development programs funded from allowance auction revenues (12-20% of auction revenues).	Dual, energy-intensive imports from countries who comparable policy require permits after 8 years.
Udall-Petri (H.R. 5418 and S. 1802) Economy-wide cap; upstream fossil-fuel sources (e.g., producers and smelters), along with industrial emissions. (About 80% of emissions covered).	20% free to industry; 80% auctioned to support R&D; developing country engagement; adaptation, education and sequestration; debt reduction.	\$12/metric ton CO ₂ safety valve, rising at 24% per year above inflation.	Unlimited geological sequestration offsets; 5% of allowance set aside to fund biological sequestration and 1% for CCS projects.	Establishes AFPC to fund technology advancement projects (74% of auction revenues).	Exemption by developing countries can justify delay in safety valve reduction.
Lieberman-McCain (S. 282) Economy-wide cap; large downstream at smelters; transport emissions regulated at refinery. (Approx. 75% of emissions covered).	Decision of EPA, with guidance for some free allocation and an auction to fund R&D; transition assistance, adaptation measures.	Borrowing: up to 25% of allowances, for no more than 5 years.	Up to 25% of obligation can be met with domestic sequestration projects and international offsets.	Revenues from some auctioned allowances used for R&D.	
Kerry-Boxer (S. 405) Waxman (H.R. 1580) Economy-wide cap; port of regulation at discretion of EPA. (Coverage TBD by EPA.)	Decision of the President with guidance from the EPA.	No provisions.	LCRA sets rules for domestic biological sequestration.	Highly emission rules; efficiency & renewable standards for electric generation; additional bi-specific mandates.	No provisions.
Sanders-Boyer (S. 103) Economy-wide cap; EPA has discretion to implement a market-based allowance program to achieve cap. (Coverage TBD by EPA.)					
Fenwick-Casper (S. 577) Electricity-sector cap; power plants. (The electricity sector is 24% of US GHG emissions.)	85% free to industry, based on generation (updated annually), and phased out by 2026.	Borrowing up to 10% for no more than 5 years.	International offset up to 25% of cap, otherwise domestic biological offsets.	Distribution auction revenues to multiple of technology programs.	
Alexander (S. 1168) CO ₂ , HFC and mercury emissions.	75% free to industry, based on heat input.	No provisions.	Domestic offsets in five categories, including methane, SF ₆ , efficiency, and forest sequestration.	AFPC for CO ₂ emissions from non-electric generation units.	
Stark (H.R. 3269) Economy-wide but fossil fuels taxed by CO ₂ content at point of production and import. (Almost 80% of US GHG emissions.)	50% revenues to US Treasury.	\$3/metric ton CO ₂ , rising \$1 annually.	Tax refunds for fuel CO ₂ sequestration; CCS; D&D.	No provisions.	
Larson (H.R. 3419) Economy-wide but fossil fuels taxed by CO ₂ content at point of production and import. Also, tax on gasoline, fuel, diesel engines.	1/3 of revenues to R&D; 1/3 to industry transition assistance (with phase out), remainder to general tax relief.	\$6.5/metric ton CO ₂ , rising 10% plus inflation annually.	Tax refunds for domestic sequestration and HFC destruction projects.	1/3 of tax revenues up to \$10 billion annually goes to clean energy technology.	Tax applied to fossil fuel imports; fossil fuel exports are exempt.
Dingell (Summary of cap) Economy-wide but fossil fuels taxed by CO ₂ content at point of production and import. Also, tax on gasoline, fuel, diesel engines.	Revenue used to expand ETC and help fund other programs. Gas tax revenues go to highway trust fund (45% from trucks, 55% from cars).	\$15/metric ton CO ₂ , rising at inflation; \$0.5/gallon gasoline tax (in addition).	No provisions.	No provisions.	



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Comparison of Climate Change Bills

Comparison of Legislative Climate Change Targets in the 110th Congress, 1990-2050
September 17, 2007



WORLD RESOURCES INSTITUTE For a full discussion of underlying methodology, assumptions and references, please see <http://www.wri.org/publications/climatechange>. WRI does not endorse any of these bills. This analysis is for comparative purposes only. Data post-2020 may be derived from extrapolation of EIA projections.



Overview of The Lieberman-Warner Climate Security Act (S. 2191)

- Cap-and-trade program to reduce GHG emissions
- Covered entities: electric power plants, industrial facilities, electricity and natural gas consumers, States, coal mines, farmers and foresters
- **Allowances**
 - 5.775 billion allowances in 2012
 - Reduced to 1.732 billion in 2050
- **Auction**
 - 2012: 26.5% auction
 - 2031: 69.5% auction
- **Offsets**
 - 15% limit on domestic offsets
 - 15% limit on international credits

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Cap-and-Trade

- A regulatory mechanism that harnesses market forces to find the most cost effective approach to reducing pollution
- An Emission Allowance Account is expressed as a total number of GHG emission allowances
- Each emission allowance authorizes the emission of one metric ton of CO₂ equivalent in one year

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Cap-and-Trade (cont.)

- Covered electric power and industrial companies hand over to EPA a number of allowances equal to the number of metric tons of CO₂ equivalent that the company emitted from coal combustion in that year
- Importers or refiners of petroleum or coal-based transportation fuel and processors or importers of natural gas hand over to EPA a number of allowances equal to the number of metric tons of CO₂ equivalent contained in the fuels that it put into commerce in that year

Program Administration

- **EPA**
 - Holds the entire Emission Allowance Account at the start of each year
 - Allocates allowances to covered entities
 - Monitors, records and tracks allowances
- **Climate Change Credit Corporation**
 - Administers the proceeds of the auction
 - Receives 26.5% of the Account in 2012 to auction phasing up to 69.5% in 2031

Program Administration (cont.)

- **Carbon Market Efficiency Board (Carbon Fed)**
 - Monitors the emissions trading market
 - Authorized to trigger "emergency off-ramps"
 - Extend borrowing periods for allowances
 - Reduce interest rates on borrowed allowances
 - Increase percentage of offsets
 - Increase the Emission Allowance Account in total
 - Submits quarterly reports to the President and Congress
 - Composed of 7 members appointed by the President with 14-year terms

Sectors Covered

- **Covered Facilities**
 - Any facility that uses more than 5,000 tons of coal per year
 - Any facility that is a natural gas processing plant or that produces natural gas in Alaska, or an entity that imports natural gas (including LNG)
 - Any facility that produces or imports petroleum- or coal-based fuel, the combustion of which will emit a group 1 GHG (defined under § 4(14) as CO₂, methane, NO_x, SH₅, and perfluorocarbon)
 - Any facility that produces or imports more than 10,000 CO₂ equivalent tons of group 1 GHGs
 - Any facility that emits as a byproduct of production HCFCs with more than 10,000 tons of CO₂ equivalent

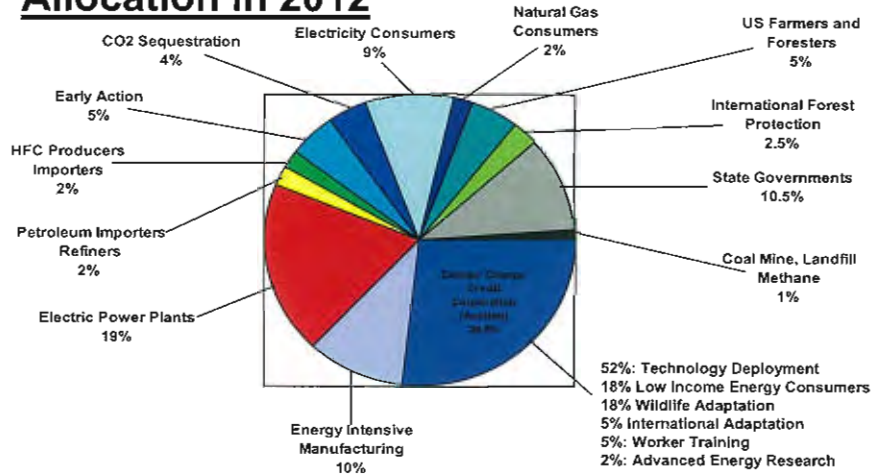
Points of Regulation

- Direct Regulation of Emission Points (Downstream)
 - Power plants
 - Large industrial facilities
- Upstream Regulation
 - Transportation fuels (refinery or import terminal gate)
 - Natural gas (compressor station)

Allocation vs. Auction

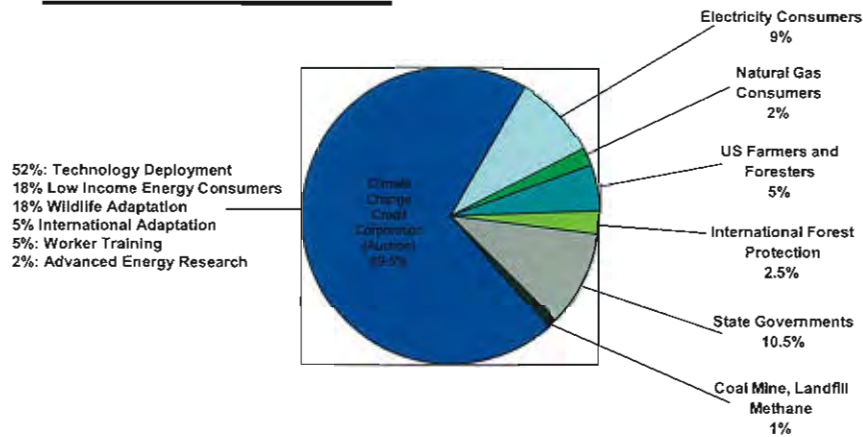
- Initial Allocation of Allowances Based on Historic Emissions of Covered Sources
 - Allocation -- 68% -- Includes:
 - Energy Intensive industry - 10%
 - Electric power sector - 19%
 - Electric and gas distribution entities - 9% and 2%
 - Domestic agriculture and forestry - 5%
 - States -- 10.5%
 - Carbon capture and sequestration - 4%
 - International forest protection - 2.5%
 - Rural electric cooperatives - 1%
 - Auction - 26.5%
 - Increased to 69.5% by 2031, at which time emitters will no longer receive allowances

Allocation in 2012



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Allocation in 2031



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Domestic and International Offsets

- Expand the scope and liquidity of the overall emissions trading market
- **Domestic**
 - A company may satisfy up to 15% of its annual compliance obligation with allowances that have been generated by government-certified emissions-reducing or sequestration-increasing activities undertaken by US farmers, foresters, and other entities
 - Explicitly accepted: Projects registered in the Climate Registry, the California Action Registry, the GHG Registry, the Chicago Climate Exchange, and the GHG CleanProjects Registry

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Offsets (cont.)

- **International**
 - A company may satisfy an additional 15% of its annual compliance obligation with allowances that it has purchased on an EPA-certified foreign emissions trading market, such as the European Union ETS
 - Must be purchased from an EPA certified foreign GHG emissions trading market

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Early Reduction Credits

- 5% of 2012 emission allowances (declining percentage thereafter) allocated to covered facilities that took actions since January 1, 1994 that resulted in verified and credible GHG emission reductions
- Distributed by EPA

Carbon Capture and Storage

- Allocates 4% of allowances to carbon capture and sequestration projects in 2012 through 2030
- Criteria and procedures to be established by EPA
- Based on performance standards
- Study to assess feasibility of the construction of pipelines to transport CO₂ and geological CO₂ sequestration facilities

Use of Auction Proceeds

- 50% to promote zero- or low-carbon emission technologies, advanced coal and sequestration technologies, cellulosic biomass ethanol technologies, clean transportation technologies, and sustainable energy
- 18% deposited into an "Energy Assistance Fund"
 - Low income home energy assistance program (LIHEAP)
 - Weatherization
 - Rural energy assistance
- 5% for "Climate Change Worker Training Fund"
- 18% for "Adaptation Fund"
 - Activities to assist fish and wildlife and their habitat to adapt to the impacts of climate change
- 5% for "Climate Change and National Security Fund"

Next Steps

- Today, April 24, 2008 Senate Finance hearing on tax aspects of a cap and trade system
- negotiations continue between Warner, Lieberman, Boxer, Baucus, Bingaman, Specter on cost containment and international competitiveness
- Managers amendment three weeks prior to Senate Floor to build support
- June time frame for Senate Floor action
- Fall time frame for House Floor action

Exhibit 13

**Summary Chart of the Major Climate Change Bills
Introduced in Congress**

Pew Center on Global Climate Change, "Economy-wide Cap-and-Trade Proposals in the 110th Congress: Includes Legislation Introduced as of May 30, 2008, < www.pewclimate.org/docUploads/Cap-and-Trade-Chart.pdf >.



Economy-wide Cap-and-Trade Proposals in the 110th Congress

Includes Legislation Introduced as of May 30, 2008

Bill	Scope of Coverage	2010-2019 Cap	2020-2029 Cap	2030-2050 Cap	Allocation	Offsets and Other Cost Controls	Early Action	Technology and Misc.
Boxer-Lieberman-Warner Lieberman-Warner Climate Security Act of 2008 Substitute amendment to be debated by full Senate in June 2008; originally introduced 10/18/2007 as S.2191	All 6 GHGs Economy-wide, "hybrid" – upstream for transport fuels & natural gas; downstream for large coal users and GHG manufacturers; separate HFC cap	4% below 2005 level in 2012	19% below 2005 level in 2020	71% below 2005 level in 2050	Free allowances total 75.5% in 2012, including: 18% to power plants and 11% to manufacturers (transitions to zero in 2031), 12.75% to electricity and natural gas local distribution companies for consumers, 15% to states, etc. Increasing auction: 24.5% in 2012 rising to 58.75% from 2032- 2050 4.25% set-aside for domestic agriculture and forestry	30% limit on supply of domestic and international offsets, with additional limits on each category Creates cost-containment auction using future year allowances Borrowing up to 15% per company Creates Carbon Market Efficiency Board to monitor trading and implement specific cost relief measures, including increased borrowing and expanded offsets	5% of allowances reserved for early actors starting in 2012 with all value distributed within 4 years of enactment	Bonus allocations for carbon capture and storage and renewables Provides funds for technology, and human and ecosystem adaptation to climate change Cap-and-trade system performance and targets subject to review
Bingaman-Specter S. 1766 – 7/11/2007 Low Carbon Economy Act	All 6 GHGs Economy-wide, "hybrid" – upstream for natural gas & petroleum; downstream for coal	2012 level in 2012	2006 level in 2020	1990 level in 2030 President may set long-term target ≥60% below 2006 level by 2050 contingent upon international effort	Some sector allocations are specified including: 9% to states, 53% to industry declining 2%/year starting in 2017 Increasing auction: 24% from 2012-2017, rising to 53% in 2030 5% set-aside of allowances for agricultural	Provides certain initial categories including bio sequestration and industrial offsets President may implement use of international offsets subject to 10% limit \$12/ton CO ₂ e "technology accelerator payment" (i.e., safety valve) starting in 2012 and increasing 5%/year above inflation Allows banking	From 2012-2020, 1% of allowances allocated to those registering GHG reductions prior to enactment	Bonus allocation for carbon capture and storage Funds and incentives for technology R&D Target subject to 5-year review of new science and actions by other nations
McCain-Lieberman S.280 – 1/12/2007 Climate Stewardship and Innovation Act	All 6 GHGs Economy-wide, "hybrid" – upstream for transportation sector; downstream for electric utilities & large sources	2004 level in 2012	1990 level in 2020	20% below 1990 level in 2030 60% below 1990 level in 2050	Administrator determines allocation/auction split; considering consumer impact, competitiveness, etc.	30% limit on use of international credits and domestic reduction or sequestration offsets Borrowing for 5-year periods with interest	Credit for reductions before 2012 Early actors may use offsets to meet 40% of reductions	Funds and incentives for tech R&D, efficiency adaptation, mitigating effects on poor
Sanders-Boxer S.309 – 1/16/2007 Global Warming Pollution Reduction Act	All 6 GHGs Economy-wide, point of regulation not specified	2010 level in 2010 2%/year reduction from 2010-2020	1990 level in 2020	27% below 1990 level in 2030 53% below 1990 level in 2040 80% below 1990 level in 2050	Cap and trade permitted but not required. Allocation criteria include transition assistance and consumer impacts	Includes provision for offsets generated from biological sequestration "Technology-indexed stop price" freezes cap if prices high relative to tech options	Program may recognize early reductions made under state or local laws	Standards for vehicles, power plants, efficiency, renewables, certain categories of bio sequestration
Kerry-Snowe S.485 – 2/1/2007 Global Warming Reduction Act	All 6 GHGs Economy-wide, point of regulation not specified	2010 level in 2010	1990 level in 2020 2.5%/year reduction from 2020-2029	3.5%/year reduction from 2030-2050 62% below 1990 level in 2050	Determined by the President; requires unspecified amount of allowances to be auctioned	Includes provision for offsets generated from biological sequestration	Goal to "recognize and reward early reductions"	Funds for tech. R&D, consumer impacts, adaptation Standards for vehicles, efficiency, & renewables

Economy-wide Cap-and-Trade Proposals in the 110th Congress

Includes Legislation Introduced as of May 30, 2008



Bill	Scope of Coverage	2010-2019 Cap	2020-2029 Cap	2030-2050 Cap	Allocation	Offsets and Other Cost Controls	Early Action	Technology and Misc.
Olver-Gilchrest H.R. 620 – 1/22/2007 Climate Stewardship Act	All 6 GHGs Economy-wide, "hybrid" – upstream for transportation sector; downstream for electric utilities & large sources	2004 level in 2012	1990 level in 2020	22% below 1990 level in 2030 70% below 1990 level in 2050	Administrator determines allocation/auction split; considering consumer impact, competitiveness, etc.	15% limit on use of international credits and domestic reduction or sequestration offsets Borrowing for 5-year periods with interest	Credit for reductions before 2012 Early actors may use offsets to meet 35% of reductions	Funds and incentives for tech R&D, efficiency adaptation, mitigating effects on poor
Waxman H.R. 1590 – 3/20/2007 Safe Climate Act of 2007	All 6 GHGs Economy-wide, point of regulation not specified	2009 level in 2010 2%/year reduction from 2011-2020	1990 levels in 2020 5%/year reduction from 2020-2029	5%/year reduction from 2030-2050 80% below 1990 levels in 2050	Determined by the President; requires unspecified amount of allowances to be auctioned	Not specified	Goal to "recognize and reward early reductions"	Standards for vehicles, efficiency, renewables

Illustration of Total U.S. Greenhouse Gas Emissions Targets

This chart provides a rough comparison of the reduction targets for U.S. emissions contained in each legislative proposal. The percentage of emissions to be covered under a cap-and-trade program varies across the bills, as does the specificity regarding which entities and sectors are covered.

- **Boxer-Lieberman-Warner** includes an overall goal of reducing total U.S. emissions through a combination of a cap on about 87% of U.S. emissions (including a separate cap on HFCs in commerce) and complementary policies (e.g., low carbon fuel standard and energy efficiency standards). The chart assumes the targets apply to total U.S. emissions; however, emissions from uncovered sectors may continue to grow.
- **McCain-Lieberman** includes a cap on about 87% of U.S. emissions (transportation, electric power, industrial, and commercial sectors). The chart assumes these targets (e.g., 20% below 1990 levels by 2030) apply to total U.S. emissions; however, emissions from uncovered sectors may continue to grow.
- **Olver-Gilchrest** includes a cap on about 87% of total U.S. emissions (transportation, electric power, industrial, and commercial sectors). The chart assumes these targets (e.g., 22% below 1990 levels by 2030) apply to total U.S. emissions; however, emissions from uncovered sectors may continue to grow.
- **Sanders-Boxer and Waxman** include targets for total U.S. emissions, however, the sectors to be covered by the cap are not specified in the bill. The chart reflects these overall targets.
- **Kerry-Snowe** includes targets for total U.S. emissions, however, the sectors to be covered by the cap are not specified in the bill. The chart reflects these overall targets.
- **Bingaman-Specter** includes a cap on about 88% of total U.S. emissions. The **Bingaman-Specter policy** case reflects the change in emissions as estimated in the EIA's January 2008 analysis of the bill based on triggering the "TAP" (or safety valve) in the 2017-2020 timeframe. The **Bingaman-Specter goal** case assumes multiple low-carbon policies, including:
 - Car & light truck fuel economy of 41 mpg by 2027
 - Federal RPS of 15% by 2020
 - Optimistic assumptions about new technologies coming online
 Implementation of these policies may delay triggering the "TAP" until 2026-2027 according to EIA, but it will be triggered and the goal will not be met in those years. In addition, the overall emissions targets for this case apply to total U.S. emissions; however, emissions from uncovered sectors may continue to grow.

